Statement of Accounts
(Not Subject to Audit)

31 March 2014

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#### **Council Information**

# **Town Mayor**

**CIIr Nicholas Turner** 

Councillors **Cllr Andrew Beere** Cllr Ann Bonner Cllr Mark Cherry Cllr Colin Clarke Cllr John Colegrave **Cllr Margaret Cullip** Cllr Surinder Dhesi Clir John Donaldson Cllr Tony llott Clir Diane Johnson **Cllr Nick Harrison** Cllr Shaida Hussain Cllr Steve Kilsby Cllr Kieron Mallon Cllr Tony Mepham Cllr Alastair Milne Home **CIIr Nigel Morris** Cllr George Parish **Cllr Gordon Ross** Cllr Sean Woodcock Cllr Tina Wren

# Clerk to the Council and Responsible Financial Officer

Clerk to the Council - Mark Recchia MA ACIS FILCM Deputy Town Clerk & RFO - Mark Hassall ACMA CGMA

### **Auditors**

**BDO Stoy Hayward LLP** 

### **Introduction to Accounting Statements**

#### For the Year Ended 31 March 2014

The Accounting and Audit Regulations governing the production of the Council's accounts were amended on 31 March 2010. Prior to this date the Council were obliged to prepare its accounts under the 2008 FRSSE and these accounts were subject to a full code audit.

The new regulations allow the Council to adopt the Limited Assurance Audit Regime, the principal advantage being a considerable saving in audit fees and a less arduous audit regime.

The Council's statutory accounts are now produced in the form of the Annual Return. The Statements of Accounts which are not subject to audit provides background workings and explanations of the figures declared in the Annual Return.

The following items are included:

### The Statement of Accounting Policies

This statement details the legislation and the accounting principles on which the financial statements are prepared.

### The Statement of Responsibilities

This statement identifies the Council's responsibilities and identifies the officer who is responsible for the Council's financial affairs.

### The Income and Expenditure Account (Unaudited)

This document shows the income generated and the total expenditure on the services provided by the Council for the year. This document now includes capital expenditure and the capital element of loan repayments.

### The Income and Expenditure Account Reconciliation (Unaudited)

This document reconciles the figures shown in the Income and Expenditure Account to the Annual Return.

# The Balance Sheet (Unaudited)

This sets out the financial position of the Council on 31 March. It shows the value of its assets, the value of its cash and bank values, how much it is owed and how much it owes and the balance of reserves at its disposal.

#### **Notes to the Accounts**

These provide further information on the amounts included in the financial statements.

# Budget Comparison for the year ended 31 March 2014

The Council's policy is to estimate the total expenditure for the year, which may contain capital expenditure not financed via the precept. Any such expenditure of this type is included within the actual revenue expenditure for the year.

The budget out-turn is summarised below:

	Net	Net	Variance
	Expenditure	Budget	
SERVICES TO THE PUBLIC			
Litter and Dog Bins	(46,192)	(39,665)	(6,527)
Cemeteries	(76,970	0) (107,832)	30,862
Open Spaces, Sport and Recreation	(739,900)	(731,376)	(8,524)
Cultural and Heritage	(36,870)	(42,209)	5,339
Bus Shelters and Grit Bins	(20,752)	(44,420)	23,668
Capital Costs	(7,477)	(218,000)	210,523
	(928,161)	(1,183,502)	255,341
DEMOCRATIC, CIVIC AND CENTRAL COSTS Civic and Events	(37,996)	(51,750)	13,754
Service Support Costs	(375,487)	(425,732)	50,245
Town Hall	(45,515)	(39,603)	(5,912)
Swimming Pool and Other Grants	(96,875)	(99,624)	2,749
Capital Costs	(299,308)	(75,300)	(224,008)
Interest and Other Income	73,015	94,328	(21,313)
	(782,166)	(597,681)	(184,485)
Council Tax Support Grant	247,358	247,358	*
Net surplus/(deficit)	(1,462,969)	(1,533,825)	70,856

It is the Council's policy to provide full information about its affairs. Interested members of the public have a statutory right to inspect the accounts before the audit is completed. The availability of the accounts for inspection is advertised on the Council's notice boards and website.

Further information about the accounts is available from The Town Hall, Bridge Street, Banbury, OX16 5QB. This is part of the Council's policy of providing full information about its affairs.

# **Statement of Accounting Policies**

#### 31 March 2014

#### **Accounting Convention**

The accounts have been prepared in accordance with the Governance and Accountability for Local Councils – A Practitioners Guide (England).

These accounts have been prepared having regard to the fundamental accounting concepts of: Going Concern, Prudence, Accruals, Relevance, Consistency, Reliability, Comparability, Understandability and Materiality.

The accounts have been prepared under the historical cost convention.

Prior to 1 April 2010 the Council's accounts were prepared in line with the Financial Reporting Standard for Smaller Entities (FRSSE 2008). The change from the FRSSE has resulted in a review of accounting policies, with changes in respect of the treatment of Fixed Assets.

#### **Fixed Assets**

All expenditure on the acquisition, creation or enhancement of fixed assets above the Council de-minimus (currently £5,000) is written off to the Council's Income and Expenditure Account in the year of acquisition. Expenditure on fixed assets is then included in the Balance Sheet with a corresponding transaction shown in the Capital Financing Reserve to balance the transaction.

Depreciation is provided on all operational buildings (but not land or community assets), as well as other assets. Depreciation is not shown in the Council's Income and Expenditure account but is transferred directly to the Capital Financing Reserve.

Fixed Assets are included in the balance sheet at carrying value current on 31 March 2009 together with subsequent acquisitions and enhancements at cost.

#### **Depreciation Policy**

Buildings and leasehold land are depreciated over the shorter of 50 years or the anticipated remaining useful lives on a straight line basis.

Leasehold properties are depreciated over the lifetime of the lease on a straight line basis.

Freehold land is not depreciated.

Heritage Assets are not depreciated.

Vehicles, plant and equipment and furniture are depreciated over 4 to 10 years on a straight line basis as applicable.

Play equipment is depreciated over 10 years on a straight line basis.

Community Assets are not depreciated.

#### Disposals

Where an asset is disposed of at a value above the de-minimus level (currently £5,000), the proceeds of the capital receipt within the meaning of the Local Authorities (Capital Financing and Accounting) (England) Regulations 2011, are included in the Income and Expenditure Account and carried to the Useable Capital Receipts Reserve.

# Grants or Contributions from Government or Related Bodies Capital Grants

Where a fixed asset has been acquired or improved with the financing either wholly or in part by a grant or contribution from government or a related body, e.g. Sports Council, the full amount of the grant has been included in the Income and Expenditure Account to off-set the cost of purchasing the relevant asset.

#### **Revenue Grants**

Whether paid on account by instalment or in arrears grants and third party contributions are recognised as income on the date the Council receives the payment. Revenue grants are matched in revenue accounts with the service expenditure to which they relate and are shown under a separate heading in the Statutory Income and Expenditure Account.

# **Capital Receipts**

Capital receipts arising from the disposal of fixed assets are taken to the Capital Receipts Reserve until such time as they are used to finance new capital expenditure.

#### Investments

Investments are not included in the balance sheet and realised gains or losses are taken into the Income and Expenditure account as realised.

### Stocks and Work in Progress

Stocks where relevant are being constantly replaced and their value is not material to assessing the Council's state of affairs, as a result, stock is written off directly to revenue expenditure.

#### **Debtors and Creditors**

The revenue accounts of the Council are maintained on an accruals basis in accordance with the regulations. That is, sums due to or from the Council during the year are included whether or not the cash has actually been received or paid in the year. Exceptions to this are payment of regular quarterly and other accounts (e.g. telephones, electricity). This policy is applied consistently each year. Therefore, it will not have a material effect on the year's accounts or on the Council's annual budget.

The Council reviews the level of its commercial debtors on a regular basis and provisions are made, as required, where the likelihood of amounts proving ultimately collectable is in doubt.

#### Value Added Tax

Income and Expenditure excludes any amounts related to VAT, as all VAT suffered/collected is recoverable from or payable to HM Revenue and Customs. Any amounts not so recoverable are treated as a separate expense.

### **External Loan Repayments**

Details of the Council's external borrowings are shown in the notes.

The Council shows external borrowings in its Balance Sheet. However the capital element of loan repayments is included in the Income and Expenditure Account and transferred to the Balance Sheet via the Capital Financing Account.

#### Leases

The Council has no commitments under finance leases. Rentals payable under operating leases are charged to revenue on an accruals basis.

# Reserves

The Council maintains certain reserves to meet general and specific future expenditure. The purpose of the Council's reserves is explained in the notes.

The Capital Financing Reserve is maintained to manage the accounting processes for tangible fixed assets. It does not represent usable resources for the Council:

Capital receipts arising from the disposal of fixed assets are taken to the Useable Capital Receipts Reserve until such time as they are used to finance new capital expenditure.

### Interest Income

All interest receipts are credited initially to general funds.

Interest is reallocated to certain reserves based on the level of their fund balance.

# **Cost of Support Services**

The costs of management and administration have been apportioned to services on an appropriate and consistent basis.

# **Pensions**

The pension costs that are charged against precept in the Council's accounts, in respect of its employees, are equal to the contributions paid to the funded pension scheme for those employees.

These contributions are determined by the fund's actuary on a triennial basis and are set to meet 100% of the liabilities of the pension fund, in accordance with relevant government regulations.

The Local Government scheme is accounted for as a defined benefit scheme.

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### Statement of Responsibilities for the Accounts

#### 31 March 2014

# The Council's Responsibilities

The Council is required:

to make arrangements for the proper administration of its financial affairs

to secure that one of its officers has the responsibility for the administration of those affairs. At this Council, that officer is the Responsible Financial Officer (RFO).

to manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets

to approve the Annual Return

# The Responsible Financial Officer's Responsibilities

The RFO is responsible for the preparation of the Council's statement of accounts as contained in *Governance and Accountability for Local Councils (Part 3) - A Practitioners Guide England "The Guide"*, to present a true and fair view of the financial position of the Council at 31 March 2014 and its income and expenditure for the year then ended.

In preparing the statements of accounts, the RFO has:

selected suitable accounting policies and then applied them consistently

made judgements and estimates that were reasonable and prudent, and complied with the guide.

The RFO has also:

kept proper accounting records which were up to date, and

taken reasonable steps for the prevention and detection of fraud and other irregularities.

# **Responsible Financial Officer's Certificate**

I hereby certify that the statement of accounts presents a true and fair view of the position of Banbury Town Council at 31 March 2014, and its income and expenditure for the year ended 31 March 2014

Date: 10/6/14

# **Income and Expenditure Account**

# for the year ended 31 March 2014

Prior Year £		2014 £	2014 £	2014 £
Net		Gross		Net
Expenditure		Expenditure	Income	Expenditure
	SERVICES TO THE PUBLIC			
(35,995)	Litter and Dog Bins	(46,192)	~	(46,192)
, , ,	Cemeteries	(159,247)	82,277	(76,970)
, , ,	Open Spaces, Sport and Recreation	(855,960)	116,060	(739,900)
(37,563)	Cultural and Heritage	(49,940)	13,070	(36,870)
60,752	Bus Shelters and Grit Bins	(34,036)	13,284	(20,752)
(165,378)	Capital Costs	(137,785)	130,308	(7,477)
	DEMOCRATIC, CIVIC AND CENTRAL COSTS			
(47,535)	Civic and Events	(51,732)	13,736	(37,996)
(386,986)	Service Support Costs	(375,487)	-	(375,487)
(52,270)	Town Hall	(54,694)	9,179	(45,515)
(94,904)	Swimming Pool and Other Grants	(96,875)	*	(96,875)
(293,821)	Capital Costs	(299,308)	=	(299,308)
78,311	Interest and Other Income	-	73,015	73,015
(1,703,468)		(2,161,256)	450,929	(1,710,327)
1,792,477	Precept			1,537,171
,	Council Tax Support Grant			247,358
89,009	Net Surplus/(Deficit)		a a	74,202
		Balances at		Balances at
Movement in		31 March	Movement	31 March
Prior Year	RESERVES	2013	in Year	2014
102,455	General Fund	897,210	316,642	1,213,852
(13,446)	Earmarked Reserves	547,833	(242,440)	305,394
89,009	Total	1,445,043	74,202	1,519,245

# Income and Expenditure Account and Annual Return Reconciliation

# for the year ended 31 March 2014

		Income			Exp	enditure	
	Box 2	Box 3		Box 4	Box 5	Box 6	
Annual Return Box Numbers	_	Other	Total	Staff	Loans	Other	Total
	Precept	Income		Costs	Repaid	Costs	
Sevices to the Public							
_itter and Dog Bins		-	102	말		(46,192)	(46,192)
Cemeteries		82,277	82,277	(20,134)		(139,113)	(159,247)
Open Spaces, Sport and Recreation		116,060	116,060	(173,145		(682,815)	(855,960)
Cultural and Heritage		13,070	13,070	)		(49,320)	(49,940)
Bus Shelters and Grit Bins		13,284	13,284	(620)		(34,036)	(34,036)
Capital Costs		130,308	130,308	-		(137,785	(137,785
				-		)	)
Democratic, Management and Civic							
Civic and Events		13,736	13,736				
Service Support Costs		-	G.	(2,043)		(49,689)	(51,732)
Town Hall		9,179	9,179	(295,608)		(79,879	(375,487
Swimming Pool and Other Grants		¥	-	(12,621)		)	)
Capital Costs			-	-		(42,073)	(54,694)
Interest and Other Income		73,015	73,015	-		(96,875)	(96,875)
Precept	1,537,171		1,537,171	-		(299,308)	(299,308)
Council Tax Support Grant		247,358		-		-	Ψ.
Totals Carried to Annual Return	1,537,171	698,287	1,988,100	(504,171)		(1,657,085)	(2,161,256)

# **Balance Sheet**

# as at 31 March 2014

Previous Year		Вох	2014	2014 £
££			£	
	Fixed Assets	5		
4 444 047	Tangible fixed assets	5	1,805,129	
1,414,017	Land and Buildings		2,886,883	
1,400,067	Vehicles and Equipment		2,000,000	4,692,012
2,814,083				.,,-
	Current Assets			
108,104	Debtors	8	103,842	
2,547,883	Cash at Bank and In-hand		2,490,138	
2,655,987			2,593,980	
	Current Liabilities	0	(207 07E)	
(390,698)	Creditors and accrued expenses	9 11	(307,975)	
(820,246)	Commuted Sums received in advance	11	(766,759) (1,074,734)	
(1,210,944)	Net Current Assets		(1,074,704)	1,519,246
1,445,043	Net Outlent Assets			.,
4,259,127	Total Assets Less Current Liabilities		=	6,211,258
	Financed by:			
	Reserves available to the Council			
547,833	Funds Earmarked for Future Projects	14	305,394	
897,210	General Reserve		1,213,852_	
1,445,043				1,519,246
	Reserves Not Available to Council:			
	Represents the Council's Net Investment in Fixed			
0.047.004	Assets less Outstanding Loans	12		4,692,012
2,814,084	Capital Financing Account	12		7,032,012
4,259,127			=	6,211,258
4,200,121			=	

These accounts have been approved by the Council.

Leader of the Council

Date: 10/6/14

Responsible Financial Officer

#### **Notes to the Accounts**

### for the year ended 31 March 2014

1	Interest and Investment Income	2014	2013
		£	£
	Interest Income - General Funds	40,940	55,414
		40,940	55,414

#### 2 Audit Fees

Fees payable covering the year 2013/2014 for the services carried out by the Council's auditors, BDO Stoy Hayward in the year are £2,400 (2013 £2,400).

### 3 Employees

The average weekly number of employees during the year was as follows:

	2014	2013
	Number	Number
Full-time	11	11
Part-time	12	12
	23	23

All staff are paid within nationally agreed pay scales

Number of employees whose remuneration excluding employers pension contributions was over £50,000 in bands of £10,000 was:

Band	Number of Employees 2013/2014	Number of Employees 2012/2013	
£50,000 to £59,999	1	1	

### 4 Participation in Pension Scheme

As part of the terms and conditions of employment of its officers and other employees, the Council offers retirement benefits. Although these benefits will not actually be payable until employees retire, the Council has a commitment to make the payments that needs to be disclosed at the time that employees earn their future entitlement.

The Council participates in the Local Government Pension Scheme for civilian employees, administered locally by Oxfordshire County Council - this is a defined benefit final salary scheme, meaning that the Council and employees pay contributions into a fund, calculated at a level intended to balance the pensions liabilities with investment assets.

The cost to the Council for the year ended 31 March 2014 was £66,915.96 (2013 £62,906). There were no outstanding contributions at the balance sheet date.

# Notes to the Accounts

# for the year ended 31 March 2014

# 5 Tangible Fixed Assets

C	Freehold Land and Buildings	Leasehold Buildings	Community Sites	Other Assets	Heritage Assets	Total
Cost	£	£				£
At 31 March 2013	1,360,821	145,000		2,185,899	487,970	4,179,690
Additions	299,308	1.5		213,014	2	512,321
Disposal		\ <del>\</del>	9	7 <u>4</u>		2
Revaluations	- <del> </del>	, <del>, ,</del>		<u>a</u>	2	
	1,660,129	145,000		2,398,913	487,970	4,692,012

Although classified as capital expenditure, certain minor equipment purchases are not included above as they are not material in overall value (subject to a £5k de-minimus).

6	Financing of Capital Expenditure	2014 £	2013 £
	The following capital expenditure during the year:		
	Fixed Assets purchased	512,321	433,438
		512,321	433,438
	was financed by:		
	Useable Capital Grants	130,307	<b>5</b>
	Earmarked Projects Reserve	283,440	111,700
	Precept and Revenue Income	98,575	321,738
	•	512,321	433,438

### 7 Information on Assets Held

Fixed assets owned by the Council include the following:

# Operational Land and Buildings

Town Hall Buildings Cemetery Buildings Sports Grounds and Pavilions

# **Notes to the Accounts**

# for the year ended 31 March 2014

# Vehicles and Equipment

Town Hall Furniture and Fittings Council Offices Furniture and Fittings Playground Equipment

### **Infrastructure Assets**

Bus Shelters

Litter and Dog Litter Bins

# **Community Assets**

Allotment Sites
Cemeteries
Play Areas and Open Spaces
Spiceball Country Park
Recreation grounds
Town Signs
Civic Regalia
Council Artifacts

8	Debtors	2014	2013
_		£	£
	Trade Debtors - amounts falling due under one year	12,534	8,459
	Sundry Debtors	14,788	5,272
	Prepayments	5,019	800
	Less: Provision for bad and doubtful debts	*:	*
		32,341	13,731
	HM Revenue & Customs (VAT recoverable)	71,500	94,372
	,	103,841	108,103
0	Craditors and Assured Evnances	2014	2013
9	Creditors and Accrued Expenses	£	£
	Trade Creditors	(108,394)	(249,338)
		(100,004)	(210,000)
a )	Superannuation Payable		
	Payroll Taxes and Social Security	(173,514)	(139,118)
	Accruals	(26,067)	(2,242)
	Income in Advance	(307,975)	(390,698)
		(007,070)	(000,000)
10	Grants Received	2014	2013
	Capital Grants		
	Capital Grants	130,307	:æ
		130,307	差
11	Commuted Sums	2014	2013
• •		£	£
	Balance at 1 April	820,246	623,747
	Sums received during the year	29,367	277,582
	Released to off-set revenue costs	(82,854)	(81,082)
	1,000,000,000,000,000	766,759	820,246

# Notes to the Accounts

# for the year ended 31 March 2014

12	Capital Financing Reserve	2014	2013
		£	£
	Balance as at 1 April	2,814,084	2,494,802
	Transfer from Deferred Capital Grants	5	r <del>e</del>
	Financing capital expenditure in the year	*	₹:
	- using capital grants	130,307	-
	- using revenue balances	382,014	433,438
	Reversal of depreciation		(114,157)
	Elimination of depreciation to show assets at cost	995,663	
	Fixed asset restatement	369,944	7 <u>~</u>
	Loan Repayment		E
		4,692,012	2,814,084

The Capital Financing Reserve Account represents revenue and capital resources applied to finance capital expenditure and for the repayment of external loans. It also includes the reversal of depreciation to ensure it does not impact on the amount to be met from precept. It does not represent a reserve which the Council can use to support future expenditure.

13	Useable Capital Receipts	2014 £	2013 £
	Balance at 1 April Used to Fund Capital projects	• •	e E
14	Earmarked Reserves		

Lamarked Negerves	Balances at 1 April 2013	Contribution to Reserves	Contibution from Reserves	Balances at 31 March 2014
Other Earmarked Reserves	547,834	41,000	283,440	305,394
	547,834	41,000	283,440	305,394
	) <del></del>			

See appendix a: for a full analysis of earmarked reserves

# Notes to the Accounts

# for the year ended 31 March 2014

Appendix A:

# **Schedule of Earmarked Reserves**

	Balances at 1 April 2013	Contribution to Reserve	Contribution from Reserve	Balances at 31 March 2014
-				
Town Hall	220,487	20	220,488	(#)
Microphone system	13,487	( <del>*</del>	·	13,487
Horton View	4,773		-	4,773
Salt Bins	11,422	ile:	=	11,422
SAPA Statue	4,771	110	5	4,771
Land Purchase	16,900		72	16,900
Park Ranger Equipment	5,228	121	2	5,228
Memorial Stability Programme	15,142	365	~	15,142
Cemetary Concrete Beams	3,808	360	*	3,808
Park Refurb	47,126	8=1		47,126
OCC Highways related	75,236	170	62,952	12,284
Bus Shelter	14,882		4	14,882
Signage	5,790	-	2	5,790
Woodgreen Leisure	50,000	( <del>-</del>		50,000
Football Foundation	37,000	·	i <del>n</del>	37,000
Aboriculture+Plants	21,782		3	21,782
GM Contract Renewal		6,000		6,000
Ditch Works	•	15,000	:=	15,000
Estate Wall Repairs - Peoples Park, Manor Road	(a).	15,000	#	15,000
Election	-	5,000		5,000
:=	547,834	41,000	283,440	305,395

# **Notes to the Accounts**

# for the year ended 31 March 2014

# Appendix B:

Reserves Reconciliation to Cash at Bank						
		<b>Prior Year</b>	Prior Year	2014	2014	
		£	£	£	£	
				4.040.050		
Reserves	General	897,210 547,933		1,213,852 305,394		
	Earmarked	547,833	1,445,043		1,519,246	
			,			
Less Debtors		(108,104)		(103,842)		
	Creditors and accrued			207.075		
Add Liabilities	expenses	390,698		307,975		
	Commuted Sums received in advance	820,246		766,759		
	received in advance	020,240	1,102,840		970,892	
Total		•	2,547,883	_	2,490,138	
Cash at Bank			2,547,883		2,490,138	
Difference			0		-1	
			·	2014	2014	
				£	£	
Bank Statement Ba	alances					
	NAT WEST DISBURSEME	NTS		79,237		
	NATWEST SALARIES			43,000		
	NATWEST SPECIAL INTE	REST A/C		660,961		
	PETTY CASH			250 1,013,987		
	Barclays			700,000		
	12 Month Bond			700,000	2,497,435	
Unpresented Paym	nents				_, ,	
,				(7,298)		
				<del> </del>	(7,298)	
Closing Balance				-	2,490,138	
All Cash & Bank Accounts						
	NatWest Disbursements				71,940	
	NatWest Salaries				43,000	
	NatWest Special Int.				660,961 250	
	Petty Cash				1,013,987	
	Barclays 12 Month Bond				700,000	
	30 Day Notice Acc Natwest	:		<u></u>	0	
Total Bank & Cash		-		-	2,490,138	
				-		